By: Representative Ford

To: Judiciary B; Appropriations

## HOUSE BILL NO. 547

- AN ACT TO BRING FORWARD SECTIONS 25-32-31, 25-32-33, 3 25-32-59, 25-32-61, 25-32-63 AND 25-32-65, MISSISSIPPI CODE OF 1972, WHICH PROVIDES FOR THE MISSISSIPPI STATEWIDE PUBLIC DEFENDER 5 SYSTEM ACT OF 1998; TO AMEND SECTIONS 19, 20 AND 21 OF CHAPTER 575, LAWS OF 1998, TO EXTEND THE REPEALER ON THE OFFICE OF PUBLIC 6 7 DEFENDER TO EXTEND THE REPEALER ON THE APPOINTMENT OF COUNSEL FOR 8 9 INDIGENTS AND TO EXTEND THE REPEALER ON THE LIMITATIONS AND CONDITIONS OF THE ENACTMENT OF THE MISSISSIPPI STATEWIDE PUBLIC 10 11 DEFENDER SYSTEM ACT OF 1998; AND FOR RELATED PURPOSES. 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 25-32-31, Mississippi Code of 1972, is 13 brought forward as follows: 14 25-32-31. **Title**.
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- 16 Sections 25-32-31 through 25-32-65 shall be known as the
- 17 "Mississippi Statewide Public Defender System Act of 1998."
- SECTION 2. Section 25-32-33, Mississippi Code of 1972, is 18
- 19 brought forward as follows:
- 25-32-33. Recognition of Interests; Declaration of Purpose. 2.0
- (1) The State of Mississippi recognizes that, in the 21
- administration of its criminal justice system, its people have a 22
- 23 number of vital interests which are present and often at tension,
- one with the other. Among these are: 24
- (a) The prosecutorial interest, including the prompt 25
- detection and investigation of offenses and the speedy and 26
- vigorous apprehension and prosecution and punishment of offenders; 27
- (b) The victim's interest, including respect for the 28
- 29 personal tragedy, the physical, mental and emotional injuries, and
- 30 the financial and other economic losses suffered by the victims of
- offenders; 31

- 32 (c) The defense interest, including respect for the
- 33 presumption of innocence of persons accused of offenses and those
- 34 whose liberty interests are at risk, guaranteeing to each accused
- 35 person the effective assistance of competent, loyal and
- 36 independent counsel, and assuring that each such person is
- 37 prosecuted and punished only as may be found consistent with due
- 38 process of law;
- 39 (d) The state's justice interest, which includes
- 40 administration of its criminal justice system, so as to secure the
- 41 just, fair, speedy, and efficient adjustment and final
- 42 adjudication of each charge formally made, to protect the
- 43 innocent, and to punish offenders;
- (e) The state's prevention and deterrence interests,
- 45 which include reducing the number and degree of offenses as much
- 46 as is reasonably practicable, and holding the social costs of
- 47 offenses to as low a level as is possible; and
- 48 (f) The state's budgetary interest in holding the cost
- 49 of administration of its criminal justice system to its optimal
- 50 level, consistent with the fair and efficient provision of the
- 51 services reasonably necessary to advance the state's other
- 52 interests in the premises.
- 53 (2) This enactment is made to secure the state's defense
- 54 interest declared in subsection (1)(c) of this section and to
- 55 secure generally the independence of public defenders in their
- 56 day-to-day activities from political control and to guarantee the
- 57 integrity of the relationship between the indigent person who is
- 58 accused of an offense and his attorney.
- 59 (3) This enactment is also made to secure the state's
- 60 justice interest declared in subsection (1)(f) of this section,
- 61 its prevention and deterrence interest declared in subsection
- 62 (1)(e) of this section, and its budgetary interest declared in
- 63 subsection (1)(c) of this section, and, more particularly, to do
- 64 all that is reasonably practicable to the end that no otherwise
- or valid conviction or sentence is reversed, vacated or otherwise set

- 66 aside on grounds of denial of the right to counsel or of the
- 67 ineffective assistance of counsel.
- 68 (4) This enactment is also made to establish a mechanism for
- 69 the appointment, compensation and payment of reasonable litigation
- 70 expenses of competent counsel in state post-conviction proceedings
- 71 brought by indigent prisoners whose convictions and sentences have
- 72 become final for state law purposes, to provide optimal standards
- 73 of competency for the appointment of such counsel, and otherwise
- 74 to satisfy all requirements and conditions of the Act of Congress
- 75 officially designated as Public Law 104-132, Title I, Section 107,
- 76 April 24, 1996, 110 Stat. 1221, and any amendments that may
- 77 thereafter be made thereto.
- 78 SECTION 3. Section 25-32-35, Mississippi Code of 1972, is
- 79 brought forward as follows:
- 80 25-32-35. **Construction.**
- 81 Sections 25-32-31 through 25-32-65, and particularly the
- 82 parts thereof regarding the powers and duties of the Public
- 83 Defender Commission, the executive director, and the district
- 84 defenders, shall be liberally and broadly construed to promote the
- 85 state's defense, justice, prevention and deterrence, and budgetary
- 86 interests and to the end that each person accused of an offense
- 87 shall enjoy the right to counsel and the right to the effective
- 88 assistance of counsel at all stages of proceedings from and after
- 89 the time when such person is first taken into custody. All other
- 90 officers and personnel of the criminal justice system of this
- 91 state or any political subdivision thereof are enjoined and
- 92 directed to cooperate with the state defender and the commission,
- 93 the executive director and the district defenders in the exercise
- 94 of their powers and discharge of their duties.
- 95 SECTION 4. Section 25-32-37, Mississippi Code of 1972, is
- 96 brought forward as follows:
- 97 25-32-37. Creation of Public Defender Commission.
- 98 (1) There is hereby created the Public Defender Commission
- 99 of the State of Mississippi (hereinafter the "commission").

- 100 (2) The commission shall consist of nine (9) members each of
- 101 whom shall serve until his successor shall be appointed and
- 102 qualified. No active prosecutor may serve as a member of the
- 103 commission. The members of the commission shall be selected as
- 104 follows:
- 105 (a) The Governor shall appoint one (1) member whose
- 106 initial term shall expire on December 31, 2001.
- 107 (b) The Lieutenant Governor shall appoint one (1)
- 108 member whose initial term shall expire on December 31, 2001.
- 109 (c) The Speaker of the House of Representatives shall
- 110 appoint one (1) member whose initial term shall expire on December
- 111 31, 2001.
- 112 (d) The Chief Justice of the Supreme Court of
- 113 Mississippi shall appoint one (1) member whose initial term shall
- 114 expire on December 31, 2000.
- (e) The Conference of Circuit Judges of the State of
- 116 Mississippi shall appoint one (1) member whose initial term shall
- 117 expire on December 31, 2000.
- 118 (f) The Conference of County Court Judges of the State
- 119 of Mississippi shall appoint one (1) member whose initial term
- 120 shall expire on December 31, 2000.
- 121 (g) The President of The Mississippi Bar shall appoint
- 122 one (1) member whose initial term shall expire on December 31,
- 123 1999.
- (h) The President of the Magnolia Bar shall appoint one
- 125 (1) member whose initial term shall expire on December 31, 1999.
- 126 (i) The President of the Mississippi Public Defenders
- 127 Association shall appoint one (1) member whose initial term shall
- 128 expire on December 31, 1999.
- 129 (j) The Chairman of the Senate Judiciary Committee, or
- 130 his designee, and the Chairman of the House of Representatives
- 131 Judiciary B Committee, or his designee, shall serve as legislative
- 132 liaisons and nonvoting members.
- 133 (3) Such selections and appointments shall be made by the H. B. No. 547  $$9\kspace{130}$\ks$

- 134 respective appointing authorities not later than January 1, 1999.
- 135 Vacancies on the commission shall be filled by the respective
- 136 selecting and appointing authorities. In the event that any
- 137 selection or appointment is not timely made, the Chief Justice of
- 138 the Supreme Court of the State of Mississippi shall make such
- 139 selection or appointment, and any commission member so appointed
- 140 shall serve the remaining unexpired portion of the term for which
- 141 he has been appointed.
- 142 (4) After the initial terms, all terms shall be three (3)
- 143 years and shall commence on January 1 following the expiration of
- 144 each prior term.
- SECTION 5. Section 25-32-39, Mississippi Code of 1972, is
- 146 brought forward as follows:
- 147 25-32-39. The Powers and Duties of the Commission;
- 148 Administration and Other Related Duties.
- The commission shall have the following powers and duties:
- 150 (a) To appoint an executive director who shall be
- 151 licensed to practice law in the State of Mississippi and shall
- 152 have been so licensed for at least four (4) years prior to the
- 153 appointment, and who shall be knowledgeable and experienced in the
- 154 field of criminal law, and to charge the executive director with
- 155 the performance of all reasonable and appropriate administrative
- 156 and related duties;
- 157 (b) In its discretion, to delegate to the executive
- 158 director such of the powers and duties, in whole or in part, as
- are provided in Sections 25-32-31 through 25-32-65 to be performed
- 160 by the commission;
- 161 (c) To implement and ensure the enjoyment of the right
- 162 to counsel and the right to the effective assistance of counsel
- 163 secured to persons by the Constitution of the United States of
- 164 America and by the Constitution of the State of Mississippi;
- 165 (d) To establish, implement and enforce policies and
- 166 standards for a comprehensive and effective public defender system
- 167 throughout the State of Mississippi, including, but not limited

168 to, standards for determining who qualifies as an indigent person;

(e) To establish, implement and enforce policies and

170 standards for the appointment, compensation and payment of

171 reasonable litigation expenses of competent counsel in state

172 post-conviction proceedings brought by indigent prisoners whose

173 convictions and sentences have become final for state law

174 purposes, to provide optimal standards of competency for the

175 appointment of such counsel, and otherwise to satisfy all

176 requirements and conditions of the Act of Congress officially

177 designated as Public Law 104-132, Title I, Section 107, April 24,

178 1996, 110 Stat. 1221, and any amendments that may thereafter be

179 made thereto.

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180 (f) To establish the standards for determining which

counties require full-time district defender offices, which, if

182 any, require and can best be served by part-time contract district

183 defenders, and which, if any, require and can effectively be

184 served by a system of court-appointment of private practicing

185 lawyers, and to review the standards so established and the needs

186 of each county so assessed from time to time as may be

187 appropriate, but not less often than every fifth year beginning

188 with July 1, 1998;

189 (g) To maintain within its office a conflicts division

190 and an appellate division and to appoint a qualified person to

191 direct and perform the functions of each;

192 (h) To establish policies and standards for the

193 organization and operation of its office and of the district

194 defenders' offices throughout the state, including, but not

195 limited to:

196 (i) Distribution to and among the several district

197 defender offices of the financial resources as are made available

198 for its office and providing, as well, for a reasonable allocation

199 of such resources to the commission and its offices and staff;

200 (ii) Establishment of optimal qualifications for

201 all attorneys particularly within or employed by the Statewide

- 202 Public Defender System, whether as full-time staff attorneys,
- assistant state defenders, assistant district defenders, part-time 203
- 204 contract defenders or specially appointed defenders;
- (iii) Establishment of optimal standards of 205
- 206 experience for paralegals, investigators and other personnel
- 207 assigned to such offices and to particular cases;
- 208 (iv) Establishment of optimal standards for
- 209 staffing, caseloads and support personnel and facilities for each
- 210 district defender's office; and
- 211 (v) Establishment of employee personnel policies
- including compensation, salary and benefit schedules for the 212
- office of the state defender and of each district defender; 213
- 214 (i) To appoint a district defender for each circuit
- court district; 215
- 216 (j) To evaluate the performance of each district
- 217 defender, assistant district defender, part-time attorney,
- 218 contract attorney, private attorney assigned to represent indigent
- persons, and all other personnel of the public defender system, 219
- 220 and to have and provide for quality control, personnel evaluation
- 221 and review, incentives and rewards for meritorious performance,
- 222 and to have and exercise such powers as may be reasonably
- 223 necessary to enhance the quality and quantity of services
- 224 delivered and to address and correct deficiencies;
- 225 To reassign cases from one district defender to
- another district defender in another circuit court district on a 226
- 227 volume basis or an individual basis for the purpose of avoiding
- 228 conflicts, adjusting or more efficiently distributing caseloads,
- securing expertise needed for the defense of particular cases, and 229
- otherwise implementing the purposes and provisions of Sections 230
- 231 25-32-31 through 25-32-65;
- 232 (1) To enter into contracts with attorneys who will
- 233 thereafter serve as part-time assistant district defenders on such
- 234 terms and conditions as may be appropriate and agreed upon;
- 235 To maintain for each county and for each circuit (m)

- 236 court district a current list of private attorneys who are
- 237 competent in the defense of criminal charges and are willing to
- 238 accept appointments for individual representations, cases or other
- 239 assignments, including the defense of capital cases, and who meet
- 240 any other qualifications established by his office, and to these
- 241 ends:
- 242 (i) To notify once a year all licensed attorneys
- 243 residing in Mississippi by publication or otherwise that a list is
- 244 being prepared and maintained of attorneys willing to represent
- 245 indigent persons;
- 246 (ii) To afford attorneys notified under this
- 247 section a reasonable time to submit the information requested by
- 248 the commission;
- 249 (iii) To prepare, certify and update annually a
- 250 list of such attorneys for each county and for each circuit court
- 251 district;
- 252 (iv) To prepare, certify and update annually a
- 253 separate list of attorneys competent and willing to accept
- 254 appointment in capital cases for each county and for each circuit
- 255 court district; and
- 256 (v) To appoint attorneys from this list for
- 257 individual representations, cases or other assignments and to
- 258 compensate any such attorney and, out of funds available to his
- office, to reimburse expenses as provided in Section 99-15-17,
- 260 Mississippi Code of 1972;
- 261 (n) To commence such civil actions as may be reasonably
- 262 necessary to assure the efficient and effective functioning of the
- 263 Statewide Public Defender System and to enjoin or otherwise remedy
- 264 or resolve attempts to interfere therewith;
- 265 (o) To prepare and approve the annual budget for the
- 266 operation of the Statewide Public Defender System and for each
- 267 district defender's office throughout the state, and to administer
- 268 and oversee the implementation of each such budget;
- 269 (p) To compile and disseminate statutes, court

- 270 opinions, legal research, articles and other information to
- 271 district defenders and private attorneys participating in the
- 272 Statewide Public Defender System;
- 273 (q) To maintain a law library or libraries and a brief
- 274 bank for use in connection with trials and appeals at such place
- 275 or places as may be reasonably practicable;
- 276 (r) To convene conferences, continuing legal education
- 277 programs and training seminars or planning or strategy meetings
- 278 related to the Statewide Public Defender System, and to attend or
- 279 send any persons to any such conferences, programs, seminars or
- 280 meetings both within and without the State of Mississippi;
- 281 (s) To accept, and to authorize a district defender to
- 282 accept, monies, gifts, grants, or services from any public or
- 283 private source, for the purpose of funding, operating and
- 284 executing the duties of his or its office;
- 285 (t) To enter into contracts with individuals,
- 286 educational institutions, nonprofit associations, or state or
- 287 federal agencies, including contracts for the provision of legal
- 288 services related to the defense of indigent persons;
- 289 (u) To cooperate with any individual or public agency,
- 290 whether state or federal, or with any law school, public or
- 291 private, or with any institution of higher learning of the State
- 292 of Mississippi, to obtain by gift, grant or otherwise any
- 293 financial, professional, investigatory, training, educational or
- 294 research or other assistance; provided, however, that any grants
- 295 or any financial assistance whatever for the purpose herein set
- 296 out shall be paid over to the commission and administered by the
- 297 commission consistent with the provisions of Sections 25-32-31
- 298 through 25-32-65;
- 299 (v) To receive, allocate and disburse funds
- 300 appropriated for the operation of the Statewide Public Defender
- 301 System pursuant to guidelines established by its office, in
- 302 cooperation with and after consultation with the Administrative
- 303 Office of Courts, and to reallocate available resources within the

- 304 Statewide Public Defender System as may be necessary to carry out
- 305 and implement more effectively the purposes and policies of
- 306 Sections 25-32-31 through 25-32-65;
- 307 (w) To approve the purchase, lease, rental and use of
- 308 office space, equipment, or personnel and the sharing of same
- 309 between and among district defenders and between and among the
- 310 counties within the several circuit court districts;
- 311 (x) To provide to the Administrative Office of Courts
- 312 and the Mississippi Judicial Advisory Study Committee any and all
- 313 information, reports, statistics and other forms of assistance as
- 314 may from time to time be requested or otherwise required by law;
- 315 (y) To present to the Governor and to the Legislature
- 316 within ninety (90) days after the end of the fiscal year an annual
- 317 report on the operation of the Statewide Public Defender System,
- 318 and recommendations for improvement;
- 319 (z) To appear before and provide assistance to, and
- 320 make recommendations to the Legislature and other relevant bodies
- 321 regarding matters related to the public defender system,
- 322 including, but not limited to, recommendations regarding the
- 323 phasing in of the Statewide Public Defender System, the transition
- 324 from the current county based system of indigent defense, and
- 325 regarding the appropriateness and practicability of the repealer
- 326 dates provided herein for Section 99-15-15 and the statutes
- 327 repealed by Section 25-32-21;
- 328 (aa) To maintain records of the operation of the
- 329 Statewide Public Defender System, including, but not limited to,
- 330 the following:
- 331 (i) Detailed descriptions of the organization of
- 332 each district defender's office;
- 333 (ii) Caseload of each district defender's office,
- 334 broken down by counties and including cases assigned to private
- 335 attorneys;
- 336 (iii) Budgets and actual expenditures of the
- 337 office of the commission and each district defender's office;

338 (iv) Reassignment of cases from one district defender to another district defender in another circuit court 339 340 district; 341 (v) Use of part-time contract attorneys; and 342 (vi) Assignment of cases to private attorneys; 343 To employ and set the compensation of the 344 executive director, his assistants and other employees as are 345 necessary to enable the commission to exercise its powers and 346 perform its duties; 347 (cc) To purchase professional liability insurance to 348 cover and protect all persons within the Statewide Public Defender 349 System; To educate the public regarding the state's 350 351 defense interest and regarding the history, need, importance and 352 legal dimensions of the right to counsel; 353 To cooperate with, share information with and 354 receive assistance from the American Bar Association and, particularly, its Standing Committee on Legal Aid and Indigent 355 356 Defendants, The Mississippi Bar, and other associations of 357 attorneys; 358 (ff) To perform any and all functions necessary for the 359 efficient operation of such an office to the end that adequate 360 legal defense for indigent persons accused of offenses shall be 361 provided at every stage of their cases, and in post-conviction proceedings with regard thereto; 362 363 (gg) To adopt and promulgate reasonable and necessary 364 rules and regulations, formally or informally, as may be 365 appropriate, to administer the Statewide Public Defender System, 366 to perform its duties and powers hereunder, and to implement the provisions of Sections 25-32-31 through 25-32-65; and to propose 367 368 forms for the use of the courts, the commissions and other persons with powers and duties hereunder; 369

To have and exercise such implied duties and

powers as may reasonably be necessary to assure the efficient and

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- 372 effective functioning of the Statewide Public Defender System;
- 373 (ii) To delegate to the district defenders in whole or
- 374 in part the exercise and performance of powers and duties set
- 375 forth in this section where and to the extent that the commission
- 376 determines such powers and duties are suitable for exercise and
- 377 performance at the district level;
- 378 (jj) In the exercise and performance of any and all
- 379 powers and duties provided by Sections 25-32-31 through 25-32-65,
- 380 to cooperate fully with, to seek the advice, assistance and
- 381 support of, the Administrative Office of Courts and the
- 382 Mississippi Judicial Advisory Study Committee;
- 383 (kk) In the exercise and performance of any and all
- 384 powers and duties provided by Sections 25-32-31 through 25-32-65,
- 385 to establish priorities for the provision of counsel for indigent
- 386 persons by reference to the stage of proceedings against such
- 387 persons and the nature and importance of the charges against such
- 388 persons, and to do so by reference to the availability of
- 389 financial, professional and other resources, and to adjust such
- 390 priorities from time to time as may be appropriate; and
- 391 (11) In cooperation with and with the assistance of the
- 392 Administrative Office of Courts, to develop policies and
- 393 procedures for the transition from the current county-based system
- 394 of indigent defense to the Statewide Public Defender System
- 395 authorized and contemplated by Sections 25-32-31 through 25-32-65,
- 396 including a timetable for phasing in and implementing the
- 397 provisions of Sections 25-32-31 through 25-32-65 and for staffing
- 398 and funding the offices created and provided herein, and to
- 399 implement same.
- SECTION 6. Section 25-32-41, Mississippi Code of 1972, is
- 401 brought forward as follows:
- 402 25-32-41. Powers and Duties of the Commission in
- 403 Representation of Indigent Persons.
- The commission shall have the following powers and duties
- 405 with respect to the representation of indigent persons accused of

felony offenses and to appear in and before courts and other tribunals in all proceedings; provided, however, that the fact that the commission, or, if the commission so provides, the executive director, may have authority to appear in and before such courts or tribunals in such proceedings shall not be construed to require any such appearance unless a court of competent jurisdiction by order appoints the executive director to so appear or unless the executive director agrees with any person eligible for representation under Sections 25-32-31 through 25-32-65 to so appear:

(a) To implement and ensure the enjoyment of the right to counsel and the right to the effective assistance of counsel secured to persons by the Constitution of the United States of America and by the Constitution of the State of Mississippi;

- (b) To investigate charges against any indigent person accused of a felony and all facts surrounding the same, and to appear at all stages of proceedings from and after the time when such accused person is first taken into custody, and to appear at all pre-trial proceedings with regard to such indigent accused, and in any and all trial and appellate courts on behalf of the indigent person in all cases, to have free access to the accused who shall have compulsory process to compel the attendance of witnesses in his favor, to engage the services of expert witnesses and consultants on such terms as may be reasonable and appropriate;
- To assist and counsel the several district defenders, as from time to time may be necessary or appropriate, regarding the handling of matters and issues that may be unusually difficult or complex or that may likely affect or become a part of any appeal; the commission may provide the same level of assistance to district defenders as the Attorney General of Mississippi is authorized to provide to the district attorneys in the prosecution of offenders;
- (d) To appear in or initiate habeas corpus proceedings
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- and any and all matters or proceedings related to bail bonds and other bonds in the case of an indigent person accused of a felony;
- 442 (e) To appear in any forfeiture, restitution or
- 443 contempt proceedings;
- (f) To appear in habeas corpus, coram nobis and other
- 445 post-conviction or sentence review proceedings regarding indigent
- 446 persons accused or convicted of felonies in any state or federal
- 447 trial or appellate court; provided, however, that in the event of
- 448 any such appearance in the courts of a jurisdiction, state or
- 449 federal, other than the State of Mississippi, the authority is to
- 450 do all that is necessary or practicable (i) to satisfy all
- 451 requirements and conditions of the Act of Congress officially
- 452 designated as Public Law 104-132, Title I, Section 107, April 24,
- 453 1996, 110 Stat. 1221, and any amendments that may thereafter be
- 454 made thereto; and (ii) to assure that full advantage is taken of
- 455 all funds available under the Act of Congress known as the
- 456 Criminal Justice Act, as amended, or any other program for
- 457 compensation of attorneys for indigents, including accepting
- 458 appointments of the court or other appointing authority within any
- 459 such jurisdiction as counsel for an indigent;
- 460 (g) To appear in extradition proceedings both within
- 461 and without the State of Mississippi;
- (h) To appear in and before such other and additional
- 463 courts, tribunals, boards or agencies as may be necessary to
- 464 represent and protect the interests of indigent persons accused of
- 465 felony offenses;
- 466 (i) To commence such civil actions as may be reasonably
- 467 necessary to assure the efficient and effective functioning of the
- 468 Statewide Public Defender System and to enjoin or otherwise remedy
- 469 or resolve attempts to interfere therewith; and
- 470 (j) Without limitation of the foregoing, to do any and
- 471 all things and perform every character of legal service on behalf
- 472 of an indigent person that a member of The Mississippi Bar would
- 473 have the duty and authority to do if privately engaged to

- 474 represent a person accused of an offense or whose liberty
- 475 interests are at risk, including the full discharge of the
- 476 attorney's duty of care and duty of loyalty to such indigent
- 477 person.
- SECTION 7. Section 25-32-43, Mississippi Code of 1972, is
- 479 brought forward as follows:
- 480 25-32-43. Creation of Offices of District Public Defenders.
- 481 (1) There shall be a district public defender for each
- 482 circuit court district in the State of Mississippi (herein "the
- 483 district defender").
- 484 (2) The commission shall appoint each district defender who
- 485 shall have been a member in good standing of The Mississippi Bar
- 486 for three (3) consecutive years next preceding the appointment.
- 487 The district defender shall serve for a term of four (4) years and
- 488 such term shall coincide with the term of the district attorney.
- 489 The district defender shall be eligible for reappointment.
- 490 (3) Each district defender shall be provided with a staff of
- 491 assistant district defenders, investigators, secretarial
- 492 assistance, office space, and all reasonable facilities and
- 493 expenses for the operation of his office according to the
- 494 policies, standards and directives of the commission substantially
- 495 equal to that provided to the district attorney of the circuit
- 496 court district in which the district defender serves.
- 497 (4) The commission may discharge the district defender for
- 498 inefficiency in his office, ineffectiveness in the performance of
- 499 his duties, or other cause.
- SECTION 8. Section 25-32-45, Mississippi Code of 1972, is
- 501 brought forward as follows:
- 502 25-32-45. Powers and Duties of District Defender.
- 503 (1) Each district defender shall advise, represent and
- 504 defend indigent persons accused of felony offenses or whose
- 505 liberty interests are at risk at all stages of proceedings in any
- 506 court in the counties of the circuit court district and as may be
- 507 designated by the commission.

- 508 (2) Each district defender shall perform all duties assigned 509 to him by the commission.
- 510 (3) Each district defender shall appoint and employ all 511 personnel serving within the office of the district defender 512 pursuant to guidelines published by the commission.
- To the extent he may do so consistent with the 513 provisions of Sections 25-32-39 and 25-32-41, each district 514 515 defender shall have and may exercise within the district which he 516 serves each and every duty and power given to the commission 517 and/or the executive director by Sections 25-32-39 and 25-32-41; 518 moreover, each district defender shall assist and cooperate with 519 the commission and/or the executive director in its or his exercise and discharge of the duties and powers set forth in 520
- 522 SECTION 9. Section 25-32-47, Mississippi Code of 1972, is 523 brought forward as follows:
- 524 25-32-47. Conflicts of Interest.

Sections 25-32-39 and 25-32-41.

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- (1) The duty of vigilance, investigation, assessment and 525 526 judgment regarding conflicts of interest rests upon each attorney participating in the Statewide Public Defender System, with the 527 528 ultimate responsibility being shared equally and independently by 529 the court and by the commission. If either the commission or the court determines that a conflict of interest exists between an 530 531 indigent person and the district defender, the commission shall reassign the representation of any such person to another attorney 532 533 within or without the Statewide Public Defender System with respect to whom no conflict exists. 534
- 535 (2) Unless all affected persons give their informed consent 536 to representation under the limitations and conditions provided in subsection (3) of this section, a district defender may not 537 538 represent an indigent person if the representation would constitute a conflict of interest. A conflict of interest exists 539 540 if there is a substantial risk that the district defender's 541 representation of the indigent person would be materially and H. B. No. 547 99\HR03\R776

- 542 adversely affected by the district defender's duties to another
- 543 person.
- 544 (a) A defender may represent an indigent person
- notwithstanding a conflict of interest prohibited by subsection 545
- 546 (2) of this section if each affected person gives informed consent
- 547 to the defender's representation. Informed consent requires that
- the person have reasonably adequate information about the risks 548
- 549 and advantages of such representation to that person;
- 550 (b) Notwithstanding each affected person's consent, a
- 551 defender may not represent an indigent person if:
- 552 The defender represents an opposing party in (i)
- 553 the same proceeding;
- 554 (ii) One or more of the persons is legally
- 555 incapable of giving consent; or
- 556 (iii) Special circumstances render it unlikely
- 557 that the defender will be able to provide adequate representation
- 558 to one or more of the persons.
- (4) (a) If a conflict of interest is determined by the 559
- 560 commission or by the court to exist between the district defender
- and the indigent person or if for any other reason the commission 561
- 562 or the court determines that the district defender cannot or
- 563 should not represent the indigent person, the commission shall
- 564 provide that the indigent person be represented by a district
- 565 defender from another area or by a private attorney appointed for
- 566 that purpose;
- 567 Subject to caseload restrictions and conflict of
- 568 interest considerations, the court may notify the commission to
- 569 represent the indigent or provide representation for the indigent.
- 570 In the event of conflicts, the commission may appoint a
- private attorney who is competent in the defense of criminal 571
- 572 charges and/or is included in a list of volunteers who have agreed
- to accept such appointments as provided in Section 25-32-39 who 573
- 574 shall be compensated and be reimbursed for expenses as provided in
- 575 Section 99-15-17, Mississippi Code of 1972.

- 576 (6) The commission shall attempt to equalize the
  577 appointments for all attorneys on the list, but Sections 25-32-31
  578 through 25-32-65 do not deprive the commission of the power to
  579 appoint particularly qualified and willing attorneys in unusual or
  580 complex matters.
- of such a nature that he cannot be properly represented by the commission or district defender alone, the court may appoint additional counsel to assist the defender. In such cases, the attorney so appointed shall be compensated and be reimbursed as provided in Section 99-15-17, Mississippi Code of 1972.
- 587 SECTION 10. Section 25-32-49, Mississippi Code of 1972, is 588 brought forward as follows:
- 589 25-32-49. Prohibited Acts and Practices.
- 590 (1) The members of the commission, the executive director, 591 members of the commission staff, each district defender, and each 592 deputy district public defender shall not:
- (a) Receive any funds, services or other thing of
  monetary value, directly or indirectly, for the representation of
  an indigent person pursuant to court appointment, except the
  compensation authorized by law; or
- (b) Refer any person, indigent or otherwise, who contacts the district defender to any other attorney, except pursuant to guidelines established by the commission.
- (2) Nothing in this section shall be construed to bar a prosecution or other disciplinary action against any attorney within the Statewide Public Defender System who commits a violation of law or of the Model Rules of Professional Conduct, or one or more provisions thereof, as they exist and are enforced in the State of Mississippi.
- (3) Neither the executive director, nor a district defender, nor any other full-time assistant or employee of the commission or any district defender shall engage nor be associated with any person in the private practice of law. Part-time assistant

- 610 defenders, contract assistant defenders and persons on volunteer
- 611 appointment lists may engage in the private practice of law as
- 612 long as such practice does not relate to the prosecution of
- 613 criminal matters.
- 614 (4) Subject to the proper performance of his duties under
- 615 Sections 25-32-31 through 25-32-65, nothing herein shall be
- 616 construed to prohibit the members of the commission, the executive
- 617 director, the commission staff, a district defender or any person
- 618 serving with the Statewide Public Defender System from speaking,
- 619 writing, lecturing, teaching or participating in other activities
- 620 concerning the law, the legal system and the administration of
- 621 justice and accepting compensation therefor and reimbursement of
- 622 expenses in connection therewith.
- SECTION 11. Section 25-32-51, Mississippi Code of 1972, is
- 624 brought forward as follows:
- 625 25-32-51. Conflicts Division Created.
- (1) There is hereby created within the office of the
- 627 commission a conflicts division which shall function under the
- 628 direction and supervision of the commission.
- 629 (2) The conflicts division shall develop policies and
- 630 procedures for identifying conflicts of interest at the earliest
- 631 practicable moment and for remedying such conflicts. The
- 632 conflicts division shall also monitor and assess all questions
- 633 regarding conflicts of interest as provided and contemplated by
- 634 Section 25-32-47.
- SECTION 12. Section 25-32-53, Mississippi Code of 1972, is
- 636 brought forward as follows:
- 637 25-32-53. Appellate Division Created.
- 638 (1) There is hereby created within the office of the
- 639 commission an appellate division which shall function under the
- 640 direction and supervision of the commission.
- 641 (2) The appellate division may perfect and prosecute direct
- 642 appeals, petitions for rehearing, petitions for writs of
- 643 certiorari, and petitions for post-conviction relief, and perform

- 644 such other duties as the commission shall direct.
- 645 (3) The appellate division may provide assistance and
- 646 counsel to a district defender regarding the handling of matters
- 647 and issues that may be unusually difficult or complex or that may
- 648 likely affect or become a part of any appeal.
- SECTION 13. Section 25-32-55, Mississippi Code of 1972, is
- 650 brought forward as follows:
- 651 25-32-55. Coordination Authorized Between Conflicts and
- 652 Appellate Divisions.
- The commission is authorized to organize the conflicts and
- 654 appellate divisions in such a way as it deems appropriate, to
- 655 provide for the cooperation of each division with the other and,
- 656 within its discretion, to provide that one or more persons within
- 657 each division also serve within the other division.
- SECTION 14. Section 25-32-57, Mississippi Code of 1972, is
- 659 brought forward as follows:
- 560 25-32-57. Initial Appearance.
- Every arrested person shall be taken before a judicial
- officer without unnecessary delay. Upon the arrested person's
- 663 initial appearance, the judicial officer shall ascertain his true
- 664 name and address, and amend the formal charge if necessary to
- 665 reflect this information. The arrested person shall be informed
- of the charges against him and provided with a copy of the
- 667 complaint. The judicial officer shall also advise the arrested
- 668 person of the following:
- 669 (a) That he is not required to speak and that any
- 670 statements he makes may be used against him;
- (b) If he is unrepresented, that he has the right to
- 672 assistance of counsel, and that if he is unable to afford counsel,
- 673 an attorney will be appointed to represent him; and
- (c) That he has the right to communicate with counsel,
- 675 family or friends, and that reasonable means will be provided to
- 676 enable him to do so.
- SECTION 15. Section 25-32-59, Mississippi Code of 1972, is

678 brought forward as follows:

679 25-32-59. **Determination of Indigence.** 

- (1) An inquiry to determine financial eligibility of an accused for the appointment of counsel shall be made whenever possible prior to the initial appearance and by such persons as
- 683 the court may direct. 684 (2) At or before the initial appearance, or whenever any 685 person shall be taken into custody upon suspicion of a felony, then the arresting authority and, thereafter, the presiding judge 686 687 at the initial appearance, shall afford such person an opportunity 688 to sign an affidavit stating that such person is an indigent and 689 unable to employ counsel. Upon the signing of such affidavit by 690 such person, the commission and a district defender shall 691 represent said person and shall have authority to act for said 692 person, unless the right to counsel be waived by such person. 693 addition thereto, the alleged indigent person shall give a 694 statement, under oath, listing all assets available to the indigent for the payment of attorney's fees and legal expenses, 695 696 including the ownership of any property, real or personal, and 697 setting out therein the alleged indigent's employment status, 698 number of dependents, income from any source, the ability of his 699 parents or spouse to provide attorney's fees and legal expenses, 700 and any other information which may be prescribed by the 701 commission and which might prove or disprove a finding of 702 indigence. The affidavit and statement shall be a part of the 703 record in the case and shall be subject to review by the appropriate court. Based on review of the affidavit, statement or 704 705 other appropriate evidence, if the appropriate court finds that 706 the accused is not indigent, said court shall terminate the 707 representation of the accused by the commission and district 708 defender. The ability to pay any part of the cost of adequate representation at any time while the charges are pending against 709 710 an accused shall not preclude the appointment of counsel for the 711 defendant.

- 712 (3) The court may require an accused, to the extent of his 713 ability, to compensate or reimburse the commission for all or part 714 of the reasonable value of the representation he has received, 715 plus any sums reasonably and necessarily expended in the course 716 and scope of such representation. In making any such order, the
- 717 court shall consider and give priority to the victim's rights to
- 718 restitution, compensation or damages.
- 719 SECTION 16. Section 25-32-61, Mississippi Code of 1972, is
- 720 brought forward as follows:
- 721 25-32-61. Appointment of Counsel for Indigent Person.
- 722 (1) If the accused does not already have an attorney, one
- 723 shall be appointed no later than the time of initial appearance,
- 724 and, once appointed, counsel shall continue to represent the
- 725 accused on all matters arising out of the transaction or
- 726 occurrence, or series of transactions or occurrences, as may have
- 727 given rise to the original charge or charges, until permitted to
- 728 withdraw by proper order of the court.
- 729 (2) In all cases in which the person who is the subject of
- 730 felony proceedings gives the statement provided by Section 15(2)
- 731 of Section 25-32-59(2), and is eligible for the appointment of
- 732 counsel and so requests, the court by order shall appoint the
- 733 commission to represent such person. Any such order for
- 734 appointment shall also be deemed the appointment of the district
- 735 defender of the district in which the person is being prosecuted.
- 736 The clerk of the court entering such an order for appointment
- 737 shall cause copies of same to be delivered forthwith to the
- 738 commission and the office of the district defender, and shall at
- 739 once communicate the contents of the order to such other person or
- 740 attorney in the county where the case is docketed as the district
- 741 defender may have designated to receive such orders, all to the
- 742 end that the person or attorney so designated shall learn of the
- 743 order as soon as possible after it has been entered.
- 744 (3) At the earliest practicable moment, the court, the
- 745 commission, and the district defender shall inquire whether there

- 746 may be a possible conflict of interest and take such action as may
- 747 be required by Sections 25-32-31 through 25-32-65 or may be
- 748 otherwise appropriate.
- 749 SECTION 17. Section 25-32-63, Mississippi Code of 1972, is
- 750 brought forward as follows:
- 751 25-32-63. Salaries and Expenses.
- 752 (1) (a) The annual salary of each district defender shall
- 753 be the same as the annual salary paid the district attorney within
- 754 the circuit court district within which the district defender
- 755 serves.
- 756 (b) The commission shall establish the salaries of all
- 757 other personnel within the Statewide Public Defender System and
- 758 shall approve all provisions of all contracts entered into with
- 759 part-time attorneys who serve as assistant district defenders.
- 760 Private practicing attorneys appointed to represent persons shall
- 761 be compensated and have their expenses reimbursed as provided in
- 762 Section 99-15-17, Mississippi Code of 1972.
- 763 (c) Members of the commission shall receive a per diem
- 764 as provided in Section 25-3-69, Mississippi Code of 1972, for
- 765 actual attendance upon meetings of the commission, together with
- 766 reimbursement for traveling and subsistence expenses incurred as
- 767 provided in Section 25-3-41, Mississippi Code of 1972, except that
- 768 members of the commission who are members of the Legislature shall
- 769 not receive per diem for attendance while the Legislature is in
- 770 session and no member whose regular compensation is payable by the
- 771 state or any political subdivision of the state shall receive per
- 772 diem for attendance upon meetings of the commission.
- 773 (2) The compensation, administrative staff, office space and
- 774 secretarial assistance, travel and other expense allowances of the
- 775 commission shall not be reduced or diminished but may be increased
- 776 during his term of office.
- 777 SECTION 18. Section 25-32-65, Mississippi Code of 1972, is
- 778 brought forward as follows:
- 779 25-32-65. Funding; Powers and Duties Subject to

## 780 Availability of Funding and Other Resources.

- 781 (1) The Statewide Public Defender System created by Sections
- 782 25-32-31 through 25-32-65 in all of its units and features shall
- 783 be funded by appropriations made by the Legislature to the
- 784 commission and by funds from any other source not prohibited by
- 785 law.
- 786 (2) The board of supervisors of any county may supplement
- 787 the resources available for financing the defense of indigent
- 788 persons within that county at such times and in such sums as it
- 789 determines to be reasonable and necessary, including, but not
- 790 limited to, such sums as may be necessary to compensate attorneys
- 791 and provide for reasonable and necessary legal expenses in cases
- 792 where Sections 25-32-31 through 25-32-65 direct that such fees and
- 793 expenses be as provided in Section 99-15-17, Mississippi Code of
- 794 1972. Any such sums shall be delivered to the commission for
- 795 administration, although disbursement shall be restricted to
- 796 funding the defense of indigent persons in that county.
- 797 (3) The commission may accept fees and reimbursement of
- 798 expenses if an attorney employed by or participating with this
- 799 system is appointed as counsel for an indigent by a court of a
- 800 jurisdiction, state or federal, other than the State of
- 801 Mississippi.
- 802 (4) All duties imposed upon the commission, the district
- 803 defenders and all other personnel of the Statewide Public Defender
- 804 System, and all powers conferred upon such persons, are made
- 805 subject to the availability of financial and other resources.
- 806 SECTION 19. Section 19, Chapter 575, Laws of 1998, is
- 807 amended as follows:
- 808 Section 19. Sections 25-32-1, 25-32-3, 25-32-5, 25-32-7,
- 809 25-32-9, 25-32-11, 25-32-13, 25-32-15, 25-32-17 and 25-32-19,
- 810 Mississippi Code of 1972, which establish and govern the Office of
- 811 Public Defender, are repealed from and after July 1, 2000.
- 812 SECTION 20. Section 20, Chapter 575, Laws of 1998, is
- 813 amended as follows:

Section 20. Section 99-15-15, Mississippi Code of 1972,

815 which deals with the appointment of counsel for indigents, is

- 816 repealed from and after July 1, 2000.
- 817 SECTION 21. Section 21, Chapter 575, Laws of 1998, is
- 818 amended as follows:
- Section 21. (1) All new programs authorized under this
- 820 Senate Bill No. 2239 shall be subject to the availability of funds
- 821 specifically appropriated therefor by the Legislature during the
- 822 1998 Regular Session or any subsequent session. This act shall be
- 823 codified but no amendment to a code section or repeal of a code
- 824 section enacted by this Senate Bill No. 2239 shall take effect
- 825 until the Legislature has funded any new programs authorized
- 826 hereunder by line item appropriation, said line item appropriation
- 827 to be certified by the Legislative Budget Office to the Secretary
- 828 of State.
- 829 (2) Notwithstanding any other provision of this act, the
- 830 only actions authorized under this act to be funded shall be the
- 831 hiring of the executive director, the hiring of a secretary for
- 832 the executive director, expenses necessary for the operation of
- 833 the commission and the executive director's office and expenses
- 834 incidental thereto, and providing per diem for the members of the
- 835 commission unless other legal funding as authorized under this act
- 836 other than by appropriation of the Legislature is available. The
- 837 commission shall assess the feasibility and cost of the
- 838 implementation of this act and report its findings to the
- 839 Legislature not later than January 1, 1999. This subsection (2)
- 840 shall stand repealed on July 1, 2000.
- SECTION 22. This act shall take effect and be in force from
- 842 and after July 1, 1999.